# *CJCS JCA Progress Report*

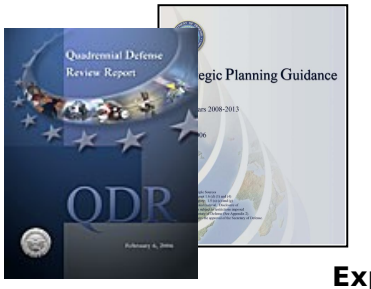
## *SECDEF Action Memo Tasks 1-Year Update*

## September 2006

***Joint Staff J-7 / JETCD***

# JCA Time Line

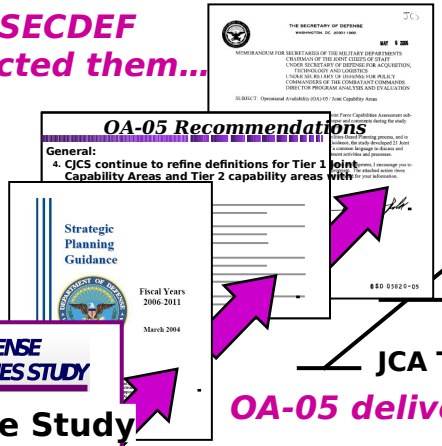
***QDR and SPG re-affirmed them…***




**Aldridge Study**
**Dec 03**

***Aldridge Study recommended them…***

***OSD asked for them…***




***OA-05 delivered them…***


OA-05 Recommendations
General:
4. CJCS continue to refine definitions for Tier 1 Joint Capability Areas and Tier 2 capability areas with

***SECDEF directed them…***



***CJCS refining them…***

**JCA Tier 1 & 2 / Business Rules GO/FO Staffing - 13 May 05**

Jun

Jul

**JCA Tier 1 & 2 GO/FO CRC - 24-25 Aug 05**

Aug

**JCA Lexicon & Taxonomy Delivered to IPT #5 SPIWG - 31 Aug 05**

Sep

Oct

**JCAMP Development**

Nov

**Planner-Level Data Call - 14 Dec 05**

Dec

**QDR Taxonomy SWG gave 6 month progress report to IPT #5 SPIWG**
**6 Nov 05**

Jan

**QDR - 6 Feb 06**

Feb

**SPG - 22 Mar 06**

Mar

**JCA Refinement Mtg - 15-16 Mar 06**

**Expanded FCB GO/FO - 3 Apr 06**

Apr

***May 06 Progress Rpt***

**JCB - 26 Apr 06**

May

**OPSDEPs - 15 May 06**

Jun

**JROC - 29 Jun 06**

Jul

**RDB - 24 Aug**

Aug



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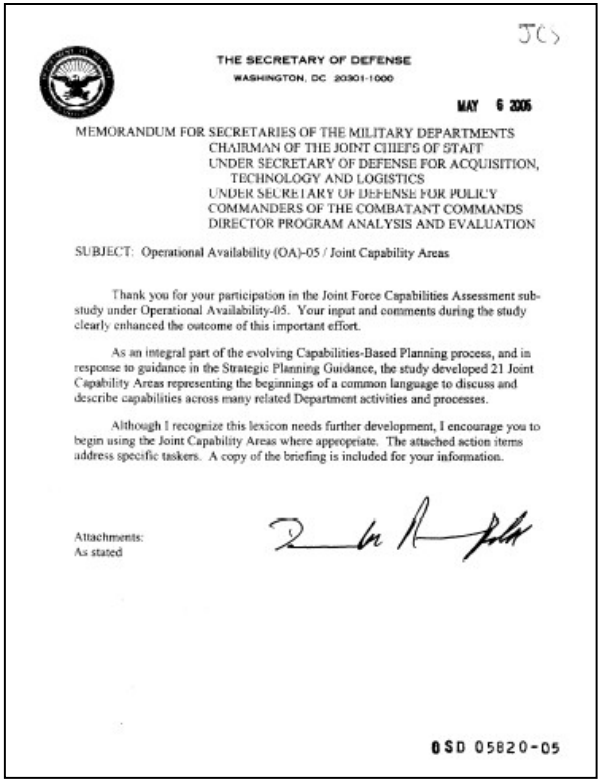
# SECDEF JCA Mem

**"Although I recognize this lexicon needs further development, I encourage you to begin using the Joint Capability Areas where appropriate. The attached action items address specific taskers. . . The CJCS shall. . ."**

- **Implement the JCAs (Tier 1) as the top level in the evolving capabilities lexicon. Establish a subsequent date (NLT March 2006) for formal review after sufficient use**
- **Develop joint definitions for all JCA terms and transition to joint doctrine as they are refined**
- **Embed JCAs into future guidance for JOCs, JICs, and JFCs**
- **Refine Tier 2 layer of capabilities lexicon as required to provide sufficient detail to enhance usefulness**
- **In coordination with USJFCOM, Integrate the capabilities lexicon into the future Universal Joint Task List (UJTL)**
- **Use the capabilities lexicon in the continued evolution of the Joint Capabilities Integration Development System (JCIDS) where appropriate**



JCS

THE SECRETARY OF DEFENSE
WASHINGTON, DC 20301-1000

MAY 6 2005

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
UNDER SECRETARY OF DEFENSE FOR ACQUISITION, TECHNOLOGY AND LOGISTICS
UNDER SECRETARY OF DEFENSE FOR POLICY
COMMANDERS OF THE COMBATANT COMMANDS
DIRECTOR PROGRAM ANALYSIS AND EVALUATION

SUBJECT: Operational Availability (OA)-05 / Joint Capability Areas

Thank you for your participation in the Joint Force Capabilities Assessment sub-study under Operational Availability-05. Your input and comments during the study clearly enhanced the outcome of this important effort.

As an integral part of the evolving Capabilities-Based Planning process, and in response to guidance in the Strategic Planning Guidance, the study developed 21 Joint Capability Areas representing the beginnings of a common language to discuss and describe capabilities across many related Department activities and processes.

Although I recognize this lexicon needs further development, I encourage you to begin using the Joint Capability Areas where appropriate. The attached action items address specific taskers. A copy of the briefing is included for your information.

Attachments:
As stated

OSD 05820-05



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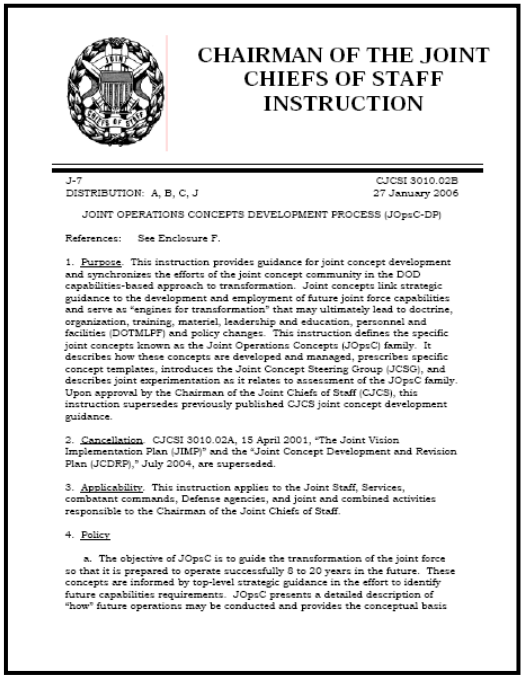
# Progress on SECDEF Taskings

- **Embed the JCAs into future guidance for Joint Operating Concepts, Joint Integrating Concepts, and Joint Functional Concepts**
  - "… During concept development, concept authors will use the JCAs as a baseline of joint capabilities relevant to their concept…" (CJCSI 3010.02B, 27 Jan 06)
  - "…The development rhythm staggers the writing and revision of CCJO, JOCs, and JFCs over a 3-year period and establishes a structured method to deconflict efforts, incorporate assessment results, and allow for a logical flow of influence within the JOpsC family…" (CJCSI 3010.02B, 27 Jan 06)
  - Currer



CHAIRMAN OF THE JOINT CHIEFS OF STAFF INSTRUCTION

J-7 CJCSI 3010.02B
DISTRIBUTION: A, B, C, J 27 January 2006

JOINT OPERATIONS CONCEPTS DEVELOPMENT PROCESS (JOpsC-DP)

References: See Enclosure F.

1. Purpose. This instruction provides guidance for joint concept development and synchronizes the efforts of the joint concept community in the DOD capabilities-based approach to transformation. Joint concepts link strategic guidance to the development and employment of future joint force capabilities and serve as "engines for transformation" that may ultimately lead to doctrine, organization, training, materiel, leadership and education, personnel and facilities (DOTMLPF) and policy changes. This instruction defines the specific joint concepts known as the Joint Operations Concepts (JOpsC) family. It describes how these concepts are developed and managed, prescribes specific concept templates, introduces the Joint Concept Steering Group (JCSG), and describes joint experimentation as it relates to assessment of the JOpsC family. Upon approval by the Chairman of the Joint Chiefs of Staff (CJCS), this instruction supersedes previously published CJCS joint concept development guidance.

2. Cancellation. CJCSI 3010.02A, 15 April 2001, "The Joint Vision Implementation Plan (JIMP)" and the "Joint Concept Development and Revision Plan (JCDRP)," July 2004, are superseded.

3. Applicability. This instruction applies to the Joint Staff, Services, combatant commands, Defense agencies, and joint and combined activities responsible to the Chairman of the Joint Chiefs of Staff.

4. Policy

a. The objective of JOpsC is to guide the transformation of the joint force so that it is prepared to operate successfully 8 to 20 years in the future. These concepts are informed by top-level strategic guidance in the effort to identify future capabilities requirements. JOpsC presents a detailed description of "how" future operations may be conducted and provides the conceptual basis

SECDEF Memo

| | Jan 05 | Jun 05 | Jan 06 | Jun 06 | Jan 07 | Jun 07 | Jan 08 | Jun 08 | Jan 09 | Jun 09 |
|---|---|---|---|---|---|---|---|---|---|---|
| CCJO Revision | | CCJO 2.0 | | | | | | CCJO 3.0 | | |
| JOC Revision | | Revision Period | | JOC 2.0 | | | | | | JOC 3.0 |
| JFC Revision | | | | Revision Period | | JFC 2.0 | | | | |
| JIC Writing | | | | | | Revision Period | | | | |

*JOpsC Development Rhythm*



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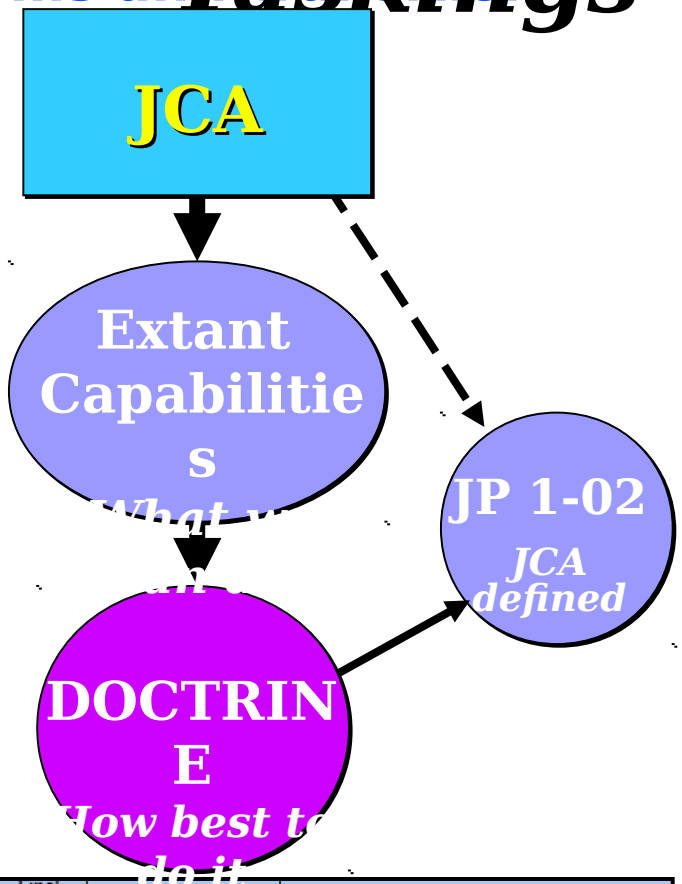
# Progress on SECDEF Taskings

- **Develop joint definitions for all JCA terms and transition to joint doctrine as they are refined**

- **13/21 Tier I JCA definitions currently found in JP 1-02**
- **Joint doctrine currently covers 18/21 Tier 1 JCAs extant capabilities**
- **"JCA" Definition & electronic link to JCA Tier 1 & 2 Lexicon in next update to JP 1-02**
- **On-going revision of JP-1, Capstone Joint Publication will incorporate JCAs and CBP**
- **Way Ahead - Continue to review JCA evolution and transition to joint**



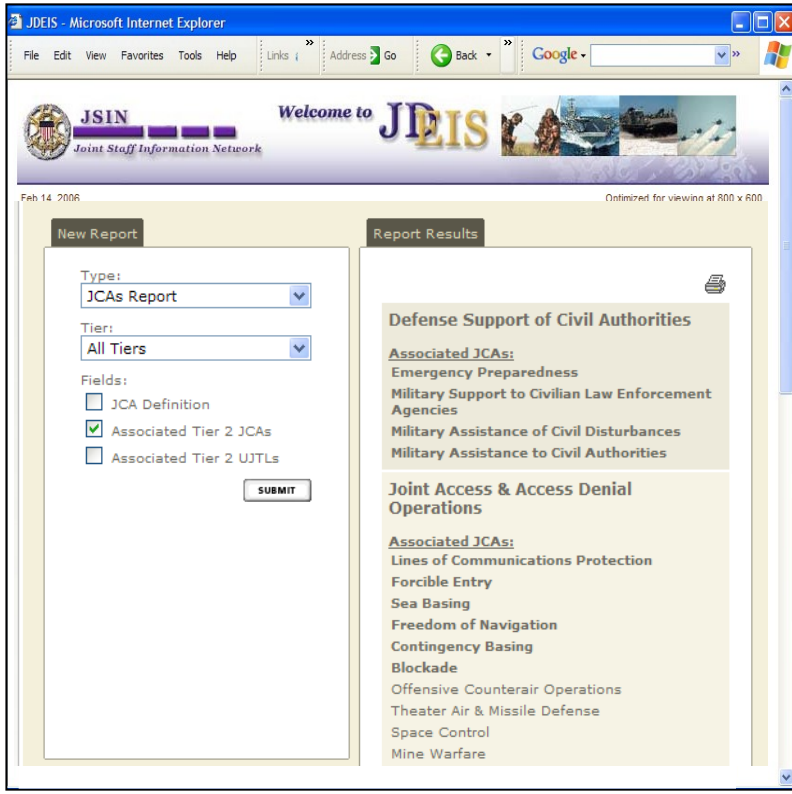

| STATUS | PUB NUMBER | SHORT TITLE | PHASE | Program Directive Due | Program Directive Comp | First Draft Due (PD+5.5) | First Draft Rel | First Draft Review | Final Coord Draft Due | Final Coord Draft Rel | Final Coord Review | Approval Date Req'd | Approval Date Proj | REMARKS |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | | | | | | | | | |
| | JP 1 | JOINT WARFARE | PD | 15-Jan-06 | 16-Feb-06 | 30-Jun-06 | | | 30-Oct-06 | | | 30-Jan-07 | | RFD currently beig developed, due 30 Jun 06 |
| | JP 1-02 | DOD DICTIONARY | | | | | | | | | | | | Latest amendment - 30 Nov 04 |

# Progress on SECDEF Taskings

- CJCS in coordination with USJFCOM - Integrate the capabilities lexicon into the future Universal Joint Task List (UJTL)

## JCA / UJTL one-year mapping effort includes:

- Initial "one-to-one" mapping of tasks to JCAs – Completed Nov 05
- Analysis of Tier 2 JCAs and UJTL Tasks to determine what tasks support which JCAs (one-to-many) – Estimate completion in Sep 06
- Mapping results to be sent to all stakeholders for formal review and feedback.



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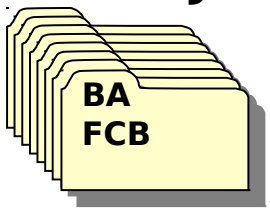
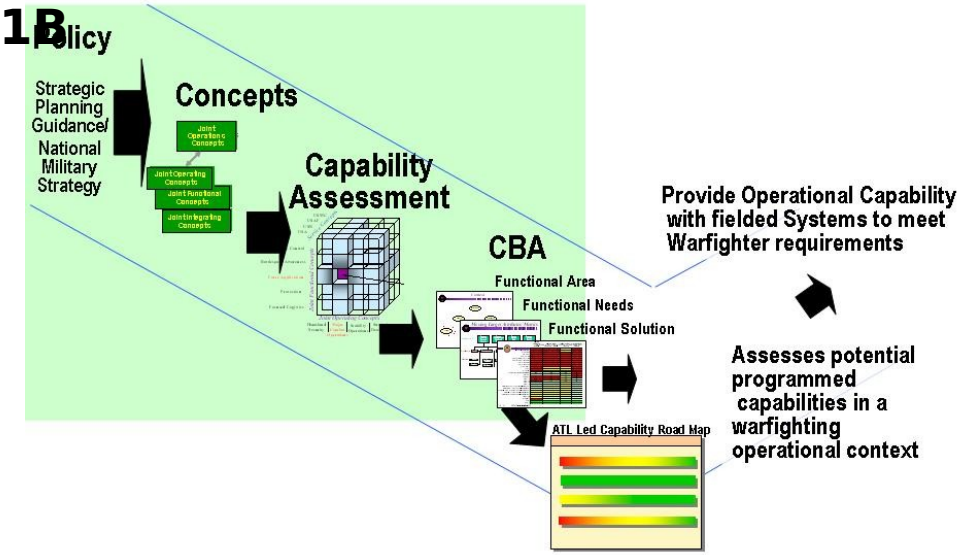
# Progress on SECDEF Taskings

- **Use the capabilities lexicon in the continued evolution of the Joint Capabilities Integration and Development System (JCIDS) where appropriate**
  - **Joint Requirements Oversight Council Memorandum (JROCM 062-06) provides guidance on incorporating JCAs into JCIDS**

    ***"… all subsequent submissions of JCIDS documents will include a list of Tier 1 and Tier 2 JCAs applicable to the capabilities…"***

  - **Incorporate JCA lexicon / taxonomy into next revision of CJCSI 3170.01E and CJCSM 3170.01B**
  - **Functional Capability Boards (FCB) assigned as Office of Primary Responsibility (OPR) to each Tier 1 JCA and associated Tier 2 JCAs**



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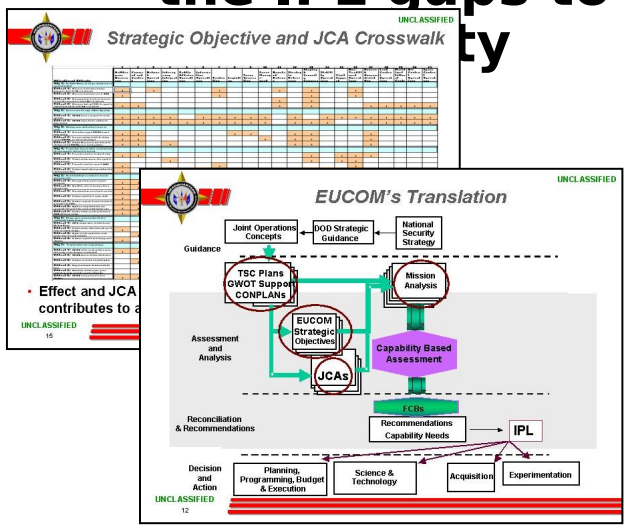
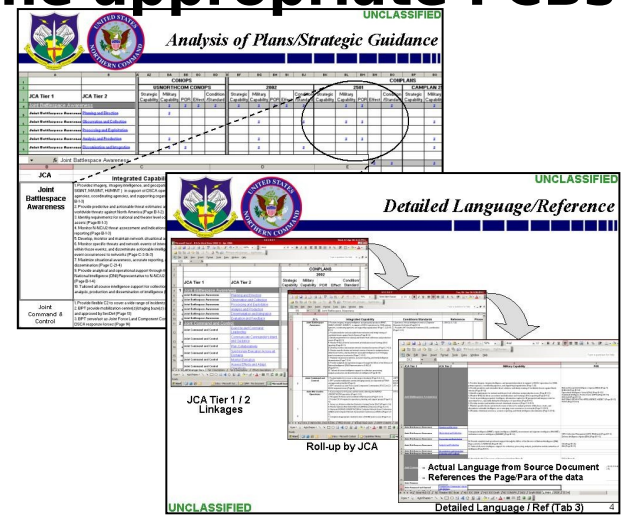
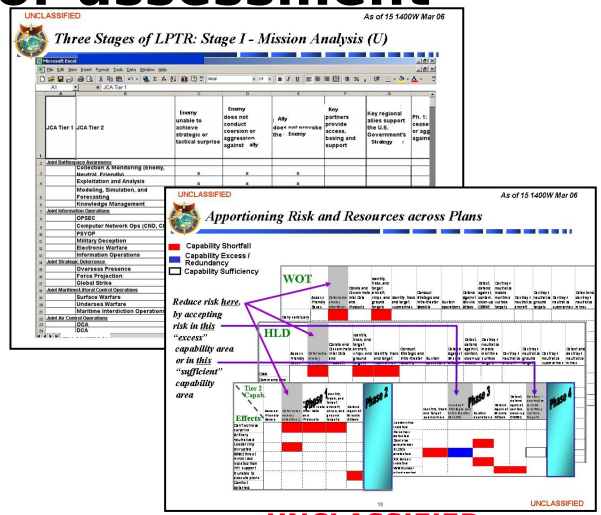
# Progress on SECDEF Taskings

- **Implement JCAs into the current process to receive and assess Integrated Priority List submissions from the combatant commanders**
  - **FY07 COCOM Integrated Priority List (IPL) submissions gaps were mapped by JS/J-8 to Tier 1 and Tier 2 JCAs**
  - **Will incorporate JCAs into the FY 08-13 IPL development guidance to COCOMs (mapping gaps to Tier 2 JCAs)**
  - **Based on Gap-to-JCA mapping, JCIDS Gatekeeper will bin the IPL gaps to the appropriate FCBs for assessment**



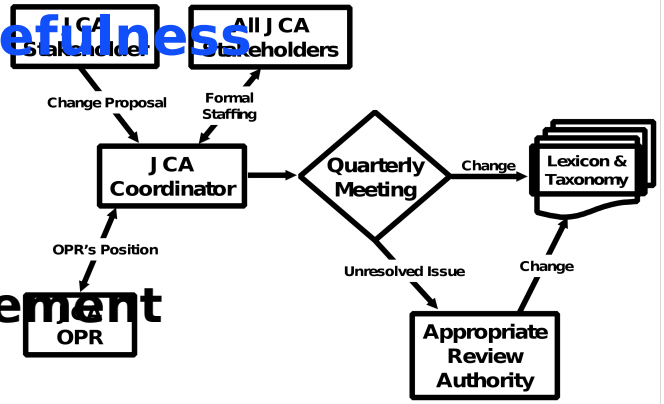



# Progress on SECDEF Taskings

- **Implement the JCAs (Tier 1) as the top level in the evolving capabilities lexicon. Establish a subsequent date (NLT March 2006) for formal review after sufficient use**
  - **Mar 06 – Formal Planner-level review (Common thread – need JCA Implementation Plan)**

- **Refine Tier 2 layer of capabilities lexicon as required to provide sufficient detail to enhance usefulness**
  - **24 Aug 05 JCA Tier 1 & 2 GO/FO CRC**
    - **417 comments**
  - **3 Apr 06 GO/FO Review of Planner Refinement**
    - **405 comments**
    - ***4 issues required JROC adjudication***



JCA Refinement Process



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# Issues Resolved by JROC

- OPR for Tier 2 PSYOP, Special Operations vice Information Operations (Navy) – Assign PSYOP to Joint Info Ops
- Elevate "Joint Force Projection" by combining Force Projection Tier 2 JCA with Joint Access and Access Denial Tier 1 JCA to create a new Tier 1 JCA entitled "Joint Force Projection / Access" vice as a Tier 2 JCA under Global Deterrence (Army) – Create a 22nd Tier 1 JCA, Joint Force Projection
- Subordinate blue and white force tracking / SA as a Tier 2 JCA under Battlespace Awareness vice a Tier 2 JCA under Joint Command & Control (Navy) – Move "Develop and Maintain Shared Situational Awareness and Understanding" (includes blue and white force tracking) Tier 2 JCA from Joint C2 to Joint Battlespace Awareness
- Delete Irregular Warfare from Tier 1 / 2 JCAs (Navy) – Maintain IW in JCA structure, re-evaluate during baseline review



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Approved by SECDEF
Approved but subsequently deleted
Changed from Initially approved

# JCA Tier 1 Evolution

- Joint Land (Control) Operations
- Joint Maritime/Littoral (Control) Operations
- Joint Air (Control) Operations
- Joint Space (Control) Operations
- Joint Access & Access Denial Operations
- Joint Information Operations
- Joint Stability Operations: Military Support for Stability, Security, Transition, & Reconstruction
- Joint Special Operations & Irregular Warfare (Non-Traditional Operations)
- Joint (Strategic) Global Deterrence
- (Joint) Defense Support of Civil (Support) Authorities
- Joint Homeland Defense
- Joint Protection
- Joint (Network) Net-Centric Operations
- Joint Logistics
- Joint Battlespace Awareness
- Joint Command & Control
- Joint Force Management
- Joint Public Affairs Operations
- Joint Shaping (& Security Cooperation)
- Joint Force Generation
- Joint Interagency / IGO / MN / NGO Coordination
- Joint Force Projection



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# Joint Capability Areas Tier 1 / 2

- **Joint Land Operations** – Conduct Op Movement and Maneuver, Provide and Employ Joint Fires, Conduct Decisive Maneuver, Control Territory Populations & Resources
- **Joint Maritime /Littoral Operations** – Surface Warfare, Undersea Warfare, Maritime Interdiction, Maritime/Littoral Expeditionary ops, Maritime/Littoral Fires, Ocean/Hydro/River Survey & Support Ops
- **Joint Air Operations** – Offensive Counterair Ops, Strategic Attack, Air Interdiction, Tactical Air Support
- **Joint Space Operations** – Space Control, Space Force Application
- **Joint Access & Access Denial Operations** – Forcible Entry, LOC Protection, Contingency Basing, Seabasing, Freedom of Navigation, Counter Operational Mobility
- **Joint Information Operations** – Electronic Warfare, Computer Network Operations, Operations Security, Military Deception, PSYOP
- **Joint Stability Operations: Military Support for Stability, Security, Transition, & Reconstruction** – Security, Humanitarian Assistance, Reconstruction
- **Joint Special Operations & Irregular Warfare** – Special Recon, Direct Action, Counterterrorism, Unconventional Warfare, Civil-Military Ops, Counterinsurgency, FID
- **Joint Global Deterrence** – Global Strike, Responsive Infrastructure, Inducements
- **Defense Support of Civil Authorities** – Mil Assist of Civil Disturbance, Mil Assist to Civil Authorities, Mil Support to Civilian Law Enforcement Agencies, Emergency Preparedness
- **Joint Homeland Defense** – Air and Space Defense, Land Defense, Maritime Defense, Critical Infrastructure Protection

# Joint Capability Areas Tier 1 / 2

- **Joint Protection** – Conventional Weapons Threat, Terrorist Threat, WMD Threat, Protection from Exploitation, Personnel Recovery
- **Joint Net-Centric Operations** – Information Transport, Network Management, Enterprise Services, Info Assurance, Knowledge Management, Applications
- **Joint Logistics** – Joint Deployment/Rapid Distribution, Agile Sustainment, Op Engineering, Force Health Protection, Joint Theater Logistics, Logistics Information Fusion, Multinational Logistics
- **Joint Battlespace Awareness** – Planning and Direction, Observation and Collection, Processing and Exploitation, Analysis and Production, Dissemination and Integration, Evaluation and Feedback, Develop & Maintain Shared Situational Awareness & Understanding
- **Joint C2** – Exercise Command Operational Planning, Synchronize Execution Across all Domains, Monitor Execution, Assess Effects & Adapt Ops, Leverage Mission Partners
- **Joint Force Management** – Global Posture, Global Force Management, Planning, Future Capability Identification
- **Joint Public Affairs Operations** – Public Affairs Op Planning, Public Info, Command / Internal Information, Community Relations
- **Joint Shaping** – Military Diplomacy, Presence, Security Cooperation, Defense Support to Public Diplomacy, Strategic Communication
- **Joint Force Generation** – Man, Equip, Organize, Develop Skills
- **Joint Interagency / IGO / MN / NGO Coordination** – US Gov't Interagency Integration, Intergovernmental Organization Coordination, Nongovernmental Organization Coordination, Multinational Coordination
- **Joint Force Projection** – Per JROC, develop tier 2 as straw man for baseline review



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# One-Year Summary

- **Successes**
  - **Accomplished CJCS taskings**
  - **Gained valuable insight and lessons learned from spiral development efforts**
- **Work yet to be done**
  - **Overwhelming feedback at all JCA forums is: *"We need to work/revisit the strategic piece next"***
    - **Develop a JCA Implementation Plan that supports a Departmental strategic vision of governance & management by leveraging IR&G results**
  - **Efforts to use JCAs "where appropriate" is mostly stove-piped within a process; however, initial inter-process linkages are emerging**
    - **Institutionalize JCAs across the Department and direct their use via updated SECDEF guidance**
  - **Some process owners are "piecemealing" JCAs to fit process needs indicating structural flaws and taxonomy inconsistencies**
    - **Conduct a JCA baseline reassessment to make JCAs more useful across all five major DOD processes**



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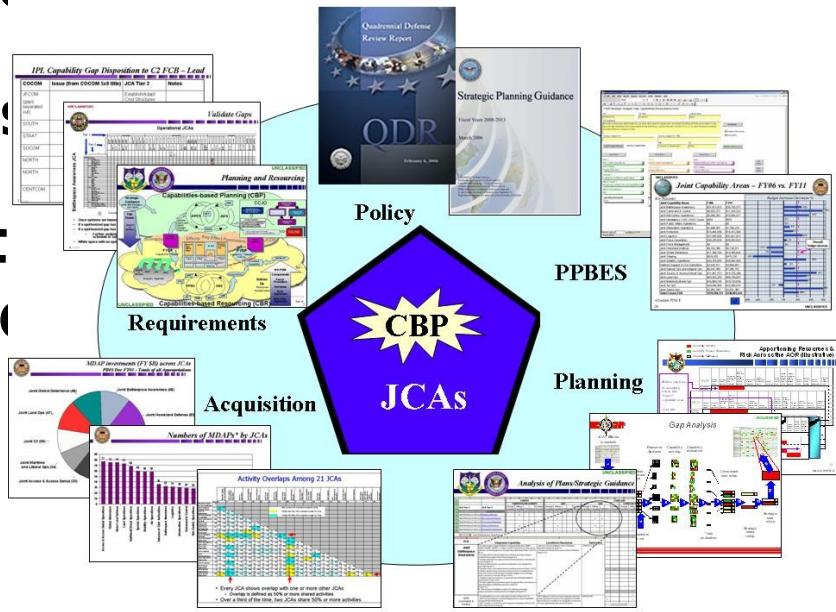
# Recommendations to SECDEF

- **Direct expanded use of the JCA Tier 1 / 2 taxonomy and lexicon across the Department**
- **Direct development of Departmental JCA Implementation Plan**
  - **Informed by GO/FO/SES steering group**
  - **Leverage IR&G test case res**
- **Direct a JCA baseline review t further their development an improve their effectiveness**



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# JCA Progress Report Staffing

- ✓ Expanded GO/FO FCB Integration Meeting – 3 April 06
- ✓ JCB – 26 April 06
- ✓ OPSDEPS – 15 May 06
- ✓ JROC – 29 June 06
- ✓ JROC – 24 August 06
- ✓ Staff Progress Report to CJCS – October 06
- CJCS Action Memo to the SECDEF reporting progress
- Conduct JCA baseline review
- Develop Departmental JCA Implementation Plan



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